

CHAPTER 601

POLICY

A. PURPOSE

1. This regulation prescribes uniform policies, responsibilities, and procedures governing management and control of the Department of Defense (DOD) intermodal equipment system. The equipment system includes intermodal containers and container services, either DOD-owned, -leased or commercially provided, and other International Standards Organization (ISO)-configured equipment held by DOD activities before, during, or after intermodal shipment in the Defense Transportation System (DTS). This regulation establishes responsibilities and guidelines for the DOD equipment system and system 463L asset acquisition, control, facilities, funding, handling, In-Transit Visibility (ITV), maintenance, management, training, disposition, ISO registration, and accountability.
2. It is the intent of this regulation to provide a seamless transportation system that cooperatively interacts with commercial operations to enhance combat effectiveness, safety, and efficiency.
3. Joint Publication 4-01.7, Joint Tactics, Techniques, and Procedures for Use of Intermodal Containers in Joint Operations (Includes 463L System Assets), provides an overview of containers and associated Container Handling Equipment (CHE) available to or in use within the DOD.
4. This regulation outlines authority assigned to the United States Transportation Command (USTRANSCOM), Transportation Component Commands (TCCs), Theater Commanders (CDRs), (Unified CDRs, Theater CDRs, Geographic Combatant CDRs, and Combatant CDRs are synonymous) and Transportation Officers (TOs) in regard to providing transportation services.
5. Defense Transportation Regulation (DTR) procedures apply to the Army, Navy, Air Force, Marine Corps, Defense Logistics Agency (DLA), Defense Contract Management Agency (DCMA), Coast Guard, General Services Administration (GSA), United States Transportation Command (USTRANSCOM) and its Transportation Component Commands (TCCs), and other activities/agencies using the DTS. In some cases, when moving passengers by commercial carriers, only selected procedures and data elements are used.

B. INDIVIDUAL MISSIONS, ROLES, AND RESPONSIBILITIES

1. The Under Secretary of Defense (Acquisition, Technology, and Logistics) (USD[AT&L]) will:
 - a. Provide oversight for continued development of the DOD intermodal equipment system.
 - b. Maintain liaison and coordinate container system development with Federal, executive, regulatory, trade, and private sector organizations.
 - c. Provide policy guidance implementing this regulation.
 - d. Review, at least annually, the status of each program assigned in Appendix D of this Regulation.
2. The Chairman of the Joint Chiefs of Staff (CJCS) will:

- a. Assign a lead agent to develop joint container tactics, techniques, and procedures within the joint doctrine development program.
 - b. Through the assigned lead agent, provide oversight on all Services' programs in relation to their interoperability with the DTS.
 - c. Provide oversight and impetus through the Mobility Capabilities Study by ensuring adequate funding and support is given to these mobility assets.
3. The Heads of the DOD Components will:
- a. Establish an intermodal equipment-oriented distribution system of sufficient capability to meet DOD-established Required Delivery Dates (RDD) for mobilization, deployment, employment, sustainment, and redeployment.
 - b. Use the DOD intermodal equipment system effectively and efficiently to meet national security objectives and balance DOD container system cost efficiencies with operational effectiveness for movement of supplies and equipment across the range of military operations consistent with the CDR's concept of operations, requirements, and capabilities.
 - c. Optimize use of commercial transportation capabilities and intermodal equipment in order to ensure responsiveness to DOD requirements.
 - d. Ensure commonality and interoperability of intermodal equipment and infrastructure, to include information systems, between the DOD Components and commercial industry.
 - e. 20- and 40-foot American National Standards Institute (ANSI)/ISO containers are the designated standards for DOD unit equipment and sustainment. The 20-foot ANSI/ISO container is designated as the DOD standard for containerized munitions shipments
 - f. Containers leased or procured for transportation are to be used solely for that purpose.
 - g. Implement DOD intermodal container policy and procedures to ensure system efficiency, effectiveness, and interoperability.
 - h. Ensure proper management and maintenance of all DOD intermodal platforms, including containers, flatracks, and associated equipment.
 - i. Advise USTRANSCOM of peacetime and contingency container requirements for the DOD container system.
 - j. In conjunction with USTRANSCOM, attain and maintain effective, efficient ITV capability for container assets and contents. Ensure shipping activities are aware of standard shipment documentation requirements and enforce compliance with standards.
 - k. Provide status reports (Container Movement Report (CMR) RCS SDDC-179) on DOD common-use and Army-owned Containerized Ammunition Distribution System (CADS) containers to the Military Surface Deployment and Distribution Command (SDDC) In Accordance With (IAW) Chapter 605.
 - l. Notify owning services and SDDC of DOD-owned containers excess to mission needs.

- m. Establish and maintain a program to ensure container inspections are conducted IAW Military Handbook (MIL-HDBK)-138B, Guide to Container Inspection for Commercial and Military Intermodal Containers available at <https://www3.dac.army.mil/DET/hdbk138/138B.pdf>.
 - n. Establish and maintain container control functions to monitor and track all intermodal containers moving into and out of Continental United States (CONUS) and overseas locations that own, control, manage, or otherwise affect movement of intermodal containers.
 - o. Incorporate ANSI/ISO standards for all requirements, designs and development of military equipment and logistics support. Equipment acquisitions and support systems must interface with the DOD intermodal equipment system.
4. The Secretaries of the Military Departments will:
- a. Ensure organizations are adequately trained, equipped, and manned to operate, support, or interface with the DOD container system.
 - b. Procure all DOD-owned containers to ANSI/ISO standards to ensure compatibility with the commercial intermodal transportation system.
 - c. Maintain all DOD-owned containers and ISO-configured tactical shelters and equipment to International Convention for Safe Containers (CSC), 46 United States Code (U.S.C.) 1503, International Safe Container Act of 1980, International Maritime Dangerous Goods Code (IMDGC), and Institute of International Container Lessors (IICL) standards. Proper maintenance and periodic inspections of containers ensures both compatibility with the commercial intermodal transportation system and compliance with federal and international serviceability standards.
 - d. Program, budget, and fund those assets, services, and systems necessary to support the DOD intermodal equipment system.
 - e. Ensure organizations maintain a central repository for CSC inspection reports. The records must include in addition to identification of the container, a record of the date of last examination and a means of identifying the examiner. The records must be maintained in an office under the control of the owner (49 Code of Federal Regulations (CFR), Part 452 Examination of Containers, Paragraph 452.3).
 - f. Establish policy to ensure that all containers leased for transportation purposes are procured through the Streamlined Worldwide Container Leasing Contract administered for the DOD by SDDC.
5. The Secretary of the Army will:
- a. Integrate intermodal concepts/equipment as an integral component of all scheduled training events.
 - b. Identify the Army's force structure, equipment, information requirements, and training requirements for the in-theater reception, onward movement, and retrograde of intermodal containers and support equipment.

- c. When assigned as the joint battlefield and/or theater distribution manager, with common-user land transportation responsibility, support USTRANSCOM in performing its worldwide mission of management and control of intermodal containers. Establish container management structure and processes within the assigned Theater that monitor and track all intermodal containers moving into, within and out of that Theater IAW Appendix M.
 - d. In conjunction with the Navy, support development of interoperable container offload and onward movement capability to include sustained Joint Logistics Over-The-Shore (JLOTS) operations.
 - e. Provide the Intermodal Dry Cargo Container/CSC Reinspection Course to the DOD Components.
 - f. Obtain from container manufacturer and/or develop and publish container maintenance manuals, technical bulletins, and other container related publications to include the Department of Defense Standard Family of Tactical Shelters (Rigid/Soft/Hybrid) brochure available at <http://www.chem-bio.com/resource/1999/jocotas.pdf>.
 - g. Centrally procure containers (performance standard and Military Specification [MILSPEC]; i.e., Palletized Load System [PLS]-flatracks) for the Army and provide like services for the DOD Components.
 - h. Develop, maintain, implement, and promulgate the Containerized Ammunition Distribution Plan for use by all Services.
 - i. Program, budget, and fund for life cycle costs, i.e., acquisition and/or replacement, maintenance, and repair, related to the mobilization and/or surge portion of the Army-owned CADS container fleet.
 - j. Represent all Services in regard to ISO-Configured Tactical Shelters.
 - k. Ensure Army container owners maintain a central repository for CSC inspection reports for containers owned by each organization to ensure compliance with 49 CFR 452.
6. The Secretary of the Navy will:
- a. In conjunction with the Army, support development of interoperable container offload and onward movement capability to include sustained JLOTS operations.
 - b. Maintain the Sealift Enhancement Program, ensuring that the DOD retains the capability to strategically deploy unit equipment and sustainment cargo via the DOD/commercial intermodal container system.
 - c. Ensure Navy and Marine Corps container owners maintain a central repository for CSC inspection reports for containers owned by each organization to ensure compliance with 49 CFR 452.
7. The Secretary of the Air Force will:

- a. Program, budget, and fund for life-cycle costs, i.e., acquisition and/or replacement, maintenance, and repair, of equipment required to move containers via the airlift (463L) system.
 - b. Develop, maintain, implement, and promulgate an Air Movement Plan for use by all Services.
 - c. Ensure Air Force container owners maintain a central repository for CSC inspection reports for containers owned by each organization to ensure compliance with 49 CFR 452.
8. The CDRs of the Combatant Commands (COCOM) will:
- a. During deliberate, crisis action, and exercise planning, develop requirements and optimize use of the DOD container system for cargo movement between origin and destination consistent with the supported CDR's concept of operations.
 - b. Integrate the DOD container system into the CJCS exercise program.
 - c. Ensure container management is carried out in Areas of Responsibility (AOR) to monitor and track all intermodal containers moving into, within and out of the Theater IAW Appendix M. This responsibility includes the verification of detention and demurrage bills ascribed to the Theater from commercial carriers before forwarding to responsible service components for payment.
 - d. Assign authority for container control functions IAW this Regulation, Part II, Cargo Movement and Part III, Mobility.
 - e. Coordinate with component installation and organizations for continuous visibility and control of all containers arriving, departing, and moving within the AOR.
 - f. Provide for effective, efficient receipt, movement, and return of DOD-owned, -leased, or -controlled containers and associated equipment entering the theater of operations. DOD-controlled containers are those containers owned by ocean carriers that are available to DOD and under DOD control as part of the Universal Services Contract. Establish a process for identifying, controlling, and managing those containers that are authorized for transition to non-transportation uses (force protection, office/living space and temporary storage).
 - g. Have overall responsibility for container control functions within the AOR.
 - h. Validate charges associated with any delays involved with returning carrier owned equipment. At a minimum, the CDR will validate the amount of time in excess of the contract authorized free time and the date/time that the equipment was offered back to the carrier for pick-up.
 - i. Provide guidelines for those installations without a Container Control Officer (CCO).
9. The CDR, USTRANSCOM will:
- a. Serve as the DOD executive agent for DOD intermodal equipment system, and as the lead for DOD intermodal equipment policy and joint doctrine.

- b. Develop, in coordination with DOD Components, doctrine (tactics, techniques, and procedures) for reception, staging, onward movement, and retrograde of intermodal containers and support equipment to include information systems in a theater of operations.
- c. Serve as the DOD single manager for DOD common-use containers moving in the DTS and for providing container management services.
- d. Provide management support to the Services and CDRs of COCOMs for Service-unique or theater-assigned container system assets when:
 - (1) The Secretary of Defense directs; or
 - (2) CDR, USTRANSCOM and the affected Service Chief or unified CDR so agrees.
- e. Provide the DOD with container management services through SDDC to include leasing or selling of intermodal equipment, support services, i.e., maintenance, repair, inspection, and asset management of government owned intermodal equipment.
- f. Determine overall DOD intermodal container scenario-based contingency requirements and recommend size, quantity, and composition of DOD-owned, common-use and/or leased containers to the Services. Coordinate with the Services to program or develop acquisition strategies.
- g. Augment DOD common-use container capability by agreed-upon transfer of DOD Component container capability not in use, through leasing and/or procurement, or activation of contingency intermodal container agreements with industry.
- h. Develop, publish, and maintain publications for the Office of the Secretary of Defense (OSD) related to the management and control of the DOD intermodal equipment system, including policy and regulations.
- i. During deliberate, crisis action, and exercise planning, optimize use of the DOD container system for origin to destination cargo deployment, consistent with the CDR's concept of operations.
- j. Ensure mechanisms exist for container prioritization should shortfalls occur during time sensitive deployment situations.
- k. Attain and maintain effective, efficient ITV capability for container assets and contents. In conjunction with the DOD Components, develop and coordinate requirements for data to effect shipment of cargo in containers. Ensure distribution of information concerning performance of shipping activities in generating accurate and complete data.
- l. Manage the Joint Container Exercise Program in the Joint Chiefs of Staff Exercise Program.
- m. Direct DOD components to conduct periodic inventories of all DOD ISO containers and ISO-configured shelters.

10. The CDR, SDDC will:

- a. Serve as Global Container Manager and take ownership of Worldwide DOD Container Management. The role of Global Container Manager commences with the first attempt by the shipper to procure container transport.
- b. Exercise directive authority over execution of common user container policy across the Services as coordinated with a theater concept of operations and sustainment. Common user containers are those containers that are ocean carrier-owned/leased and booked for movement into/from the theater of operations under the terms of the intermodal ocean contract and carrying all classes of supply. Empty carrier provided containers will be returned to the ocean carrier. Additionally, any DOD-owned container or any commercial ISO container leased by a Service, agency, or unit through the Container Management Streamlining contract managed by SDDC becomes a common user container when it has been emptied and released to SDDC/the theater by that organization. If not released, units maintain control of all of their owned or leased assets. The leased containers can be transitioned to common-user container by transitioning the lease to whoever is assuming responsibility for it as a common-user container/equipment.
- c. Manage all containers from origin to final destination to include return or allocation of empty containers within a Theater of Operations. Control the movement of all containers in the DTS from origin through their transition to control by a Theater's movement control structure. Provide asset visibility of DOD-owned, leased, and commercial intermodal equipment while equipment is in the DTS through the Global Transportation Network (GTN) interface.
- d. Serve as the single manager of contracts for intermodal equipment, transportation services, and related container management or operational type functions.
- e. Provide management and control (including prepositioning, inspection, certification, maintenance, repair, disposal, and replacement) of the Army-owned CADS container fleet to meet prepositioned container requirements and for use by all the Services in peacetime and contingencies.
- f. Provide management support services to DOD components for all DOD-owned containers including Service-unique or theater-assigned containers as agreed to by USTRANSCOM and the CDR concerned.
- g. Develop and maintain contingency plans and position DOD-owned or leased intermodal equipment.
- h. Develop for the Army a life cycle funding profile for the CADS container fleet that includes appropriated funds for mobilization and/or surge containers and Transportation Working Capital Fund (TWCF) for peacetime container support to the munitions community.
- i. Coordinate the lease of containers and intermodal equipment required to meet DOD container system requirements as delegated by USTRANSCOM or requested by the Services.
- j. Ensure DOD interests are considered during revision and/or refinement of international container standards and other intermodal-related matters.
- k. Maintain a central repository for CSC inspection reports on CADS fleet containers to ensure compliance with 49 CFR 452.

- l. Establish a worldwide-automated container monitoring and management system for the DOD container system and CADS containers that is compatible with or interfaces with the GTN and other Command and Control (C2) systems developed by USTRANSCOM.
- m. Provide DOD container data base management to provide inventory, accountability, tracking, visibility services, and support through an automated web-based DOD container inventory system capability. Issue ISO numbers and maintain an ISO register of all DOD-owned intermodal containers and ISO-configured shelters by DOD Activity Address Code (DODAAC) and type container. Manage and provide administrative support to the DOD container inventory process at the direction of USTRANSCOM and promulgate DOD inventory procedures. Provide the Services with a digitized copy of their ISO container/shelter inventories.
- n. Obtain and issue required number of DD Forms 2282, Convention for Safe Container (CSC) Reinspection Decal, Figure 601-1, to container responsible activities.
- o. Represent the DOD before the Equipment Interchange Association pertaining to coding, marking, CSC plating, and reinspecting ISO containers.
- p. Negotiate intermodal rates and procure related services to meet DOD intermodal equipment and transportation requirements.
- q. Serve as key facilitator to CDRs to assist in container management in the respective AORs, and be prepared to perform container management practices for the CDR upon designation of executive agency.
- r. Coordinate with Theater Container Managers appointed by CDRs to provide information from SDDC systems on container status and movement thru SDDC managed and/or operated ports within the Theater.
- s. Perform economic analysis on the mix of containers (leased, purchased, etc) to support a contingency. Provide these results of such analysis to the supporting CDR for planning purposes.
- t. Provide the supported CDR with recommendations to control flow of containers into and within the AOR as requested by the CDR.
- u. Provide an automated capability to manage worldwide inventory of container and related equipment (i.e. Chassis) in the possession of the DOD.
- v. Develop and coordinate policies concerning worldwide management of carrier provided and leased container and related equipment.
- w. Assume responsibility for container management in a Theater of Operations when designated by the supported CDR. Such designation must be accompanied by a delegation of the requisite authority necessary to ensure successful completion of the tasks outlined in this regulation and doctrine.

11. The CDR, Military Sealift Command (MSC) will:

- a. Provide operational management and control (including maintenance and repair) of the MSC-owned dry cargo and refrigerated container fleet, military heavy-duty ISO flatracks, chassis, and support equipment.
- b. Manage MSC containers dedicated to resupply.
- c. Maintain a central repository for CSC inspection on MSC owned containers and military heavy-duty ISO flatracks to ensure compliance with 49 CFR 452.

12. The CDRs of CONUS and Overseas Installations/Commands will:

- a. Establish container control; appoint a CCO to ensure proper control of container assets.
- b. Provide effective, efficient receipt, stuffing, unstuffing, and disposition of containers entering their AOR. Provide for prompt return to the DTS of DOD common-use and CADS containers.
- c. Provide a CMR IAW procedures established within this regulation to SDDC.
- d. Coordinate with other commands in their AOR for movement of cargo to ensure requirements are matched to available containers.
- e. Provide funding to and carry out inspection of DOD-owned common use intermodal equipment assets moving through the AOR as established by this regulation.
- f. Ensure DOD common-use containers are maintained and/or repaired to organization (unit) level serviceability standard and those requiring repair beyond that level are reported to SDDC IAW instructions in Chapter 604.
- g. Ensure that proper container disposal procedures including documentation requirements are complied with IAW Chapter 604.
- h. Control and report all container movements within their geographic AOR IAW Appendix M.
- i. Maintain coordination with SDDC in the CONUS and with commands at other locations to manage and control DOD common-use and CADS containers.
- j. Conduct physical inventories of container equipment under their control as directed by USTRANSCOM IAW instructions in Chapter 605.
- k. Ensure all DOD-owned/leased containers and related intermodal equipment are properly used, handled, and stored at all times IAW regulatory guidance.
- l. Ensure CADS containers requiring repairs are reported to SDDC in the CONUS, or to any SDDC port administering a container repair contract when located outside the CONUS. When authorized by SDDC or its port representative, ensure CADS containers requiring organization (unit) level repairs are properly repaired and work done is reported IAW SDDC procedures.
- m. Initiate a Report of Survey and/or other required documentation IAW regulations for any lost, damaged, or destroyed DOD-owned container assets. Report survey of container(s) to SDDC for removal of ISO Serial number(s) from the ISO Registry.

13. The Defense Logistics Agency (DLA) will:

- a. Defense Supply Center Philadelphia (DSCP) will centrally procure common-use ISO containers, services, and support equipment for the DOD container system and procure Service-unique ISO containers, services, and support equipment for DOD Components

C. DTR PROGRAM ADMINISTRATION

1. In order to streamline the process for making changes to this Regulation, a charter was developed and signed by all Services to outline procedures for submission, coordination, and publication of changes (United States Transportation Command Charter for Updates to and Coordination of DOD 4500.9-R, The Defense Transportation Regulation, 18 Nov 04).
2. DTR AO Working Group members will submit proposed changes after coordination through their Service channels to the USTRANSCOM DTR Administrator. Proposed changes will contain:
 - a. Subject: Include DTR part number, page number, and par. and/or sub-par. or Appendix.
 - b. Issue: Explain the issue in detail and include possible interface and impacts on existing Logistic Systems.
 - c. Recommendation: Provide proposed wording for the regulation.
 - d. Justification: Include justification and identify known advantages and disadvantages of the proposed change.
 - e. Systems Impact/Resource Implications: Identify the known impacts on automated systems and interfaces, whether additional funding will be required to support systems changes, and the estimated timeline for implementation of systems changes. Identify any other known resource costs associated with the proposed change.
3. The DOD DTR Administrator is responsible for staffing proposed changes via e-mail.
 - a. The AO Working Group members will have 45 calendar days to respond to the proposed change set. This time frame will be strictly adhered to in order to expedite the change process.
 - b. All responses will be information-copied to all of the other AO Working Group members plus the member of the Oversight Working Group to ensure maximum issue visibility.
 - c. When an issue cannot be resolved within the AO Working Group, the issue will be forwarded to the Oversight Working Group as an agenda item for resolution.
 - d. When AO coordination has been obtained, this process will be repeated with the Oversight Working Group utilizing a 30-calendar day window.
 - e. If a proposed change is of a critical or time sensitive nature, it will be coordinated as an “out-of-cycle” change at the AO and then the Oversight Working Group levels. Otherwise, all changes will be held until the next scheduled update.

4. DTR Oversight Working Group and AO Working Group Members.

United States Transportation Command	US Transportation Command ATTN: TCJ5-PT 508 Scott Drive Scott AFB, IL 62225-7001
Army	Commander US Army Materiel Command ATTN: AMCOPS-SLA 9301 Chapek Road Fort Belvoir, VA 22060-5527
Navy (Part I, Part II, Part III, Part V, and Part VI)	Commanding Officer Naval Operational Logistics Support Center ATTN: Code N431 1837 Morris St Norfolk, VA 23511-3492
Navy (Part IV)	Commander Naval Supply Systems Command SUP 53 5450 Carlisle Pike P.O. Box 2050
Air Force (Part II –Part VI)	Commander Air Force Materiel Command ATTN: LSO/LOT 5215 Thurlow Street, Bldg 70, Suite 5 Wright Patterson AFB, OH 45433-5540
Air Force (Part I)	Headquarters United States Air Force Distribution and Traffic Management Division (AF/ILGD) 1030 Air Force Pentagon Washington, DC 20330-1030
Marine Corps	Commandant of the Marine Corps Headquarters, United States Marine Corps 2 Navy Annex (Code LPC-4) Washington, DC 20380-1775
Coast Guard	US Coast Guard Headquarters G-SLP (Room 6216) 2100 2nd Street, SW Washington, DC 20593-0001
DLA	Defense Logistics Agency ATTN: J-3733 Rm. 4234

- Notes:
1. To improve clarity, decals are shown larger than actual size.
 2. Decals are to be removed completely from containers failing the inspection criteria

Decal with top "IMDG" portion remaining indicates container is serviceable for shipment of all items including UN Hazard Class 1 (IMDG) items (ammunition and explosives).

Decal with top "IMDG" portion removed (or cut off) indicates container is only serviceable for shipment of general cargoes and cannot be used for UN Hazard Class 1 (IMDG) items.

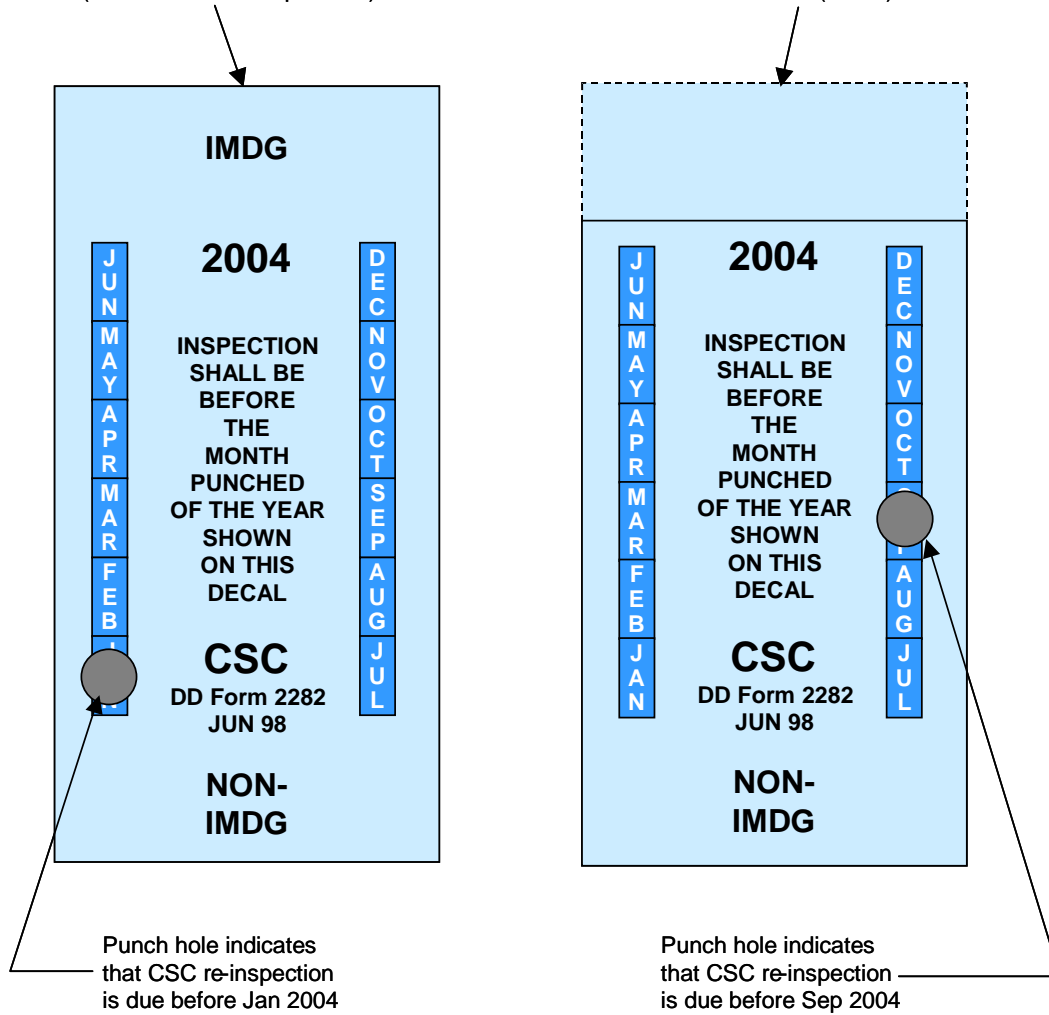


Figure 601-1. DD Form 2282, Convention for Safe Container (CSC) Reinspection Decal